

## Message Text

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ACTION IO-14

INFO OCT-01 EUR-12 EA-12 ISO-00 INT-05 DLOS-09 SS-15  
SP-02 L-03 H-02 DODE-00 PA-02 ICA-20 NSC-05  
CIAE-00 NSAE-00 OES-07 AID-05 /114 W  
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R 240430Z MAY 78

FM USMISSION USUN NEW YORK  
TO SECSTATE WASHDC 1529  
INFO AMEMBASSY LONDON  
AMEMBASSY MOSCOW  
AMEMBASSY PARIS  
HICOM TTPI SAIPAN  
AMEMBASSY TOKYO

UNCLAS SECTION 01 OF 03 USUN NEW YORK 02092

DEPARTMENT PASS INTERIOR FOR OMSN AND OTA

HICOM PASS STATUS LNO

E.O. 11652: N/A  
TAGS: PORG, UNTC, TQ  
SUBJECT: 45TH SESSION OF THE TRUSTEESHIP COUNCIL (TC):  
UK, FRENCH AND SOVIET STATEMENTS

1. SUMMARY: THE TC HELD ITS GENERAL DEBATE AT TWO MEETINGS ON MAY 23. AT THE AM MEETING STATEMENTS WERE MADE BY FRANCE AND THE WORLD HEALTH ORGANIZATION (WHO) REPRESENTATIVE FOR THE SOUTH PACIFIC. THE UK AND THE USSR SPOKE AT THE PM MEETING. END SUMMARY.

2. FRANCE (BROCHENIN) SAID THERE WAS NO REASON TO BELIEVE TERMINATION WOULD NOT TAKE PLACE IN 1981. FRANCE HOPED THE TERRITORY COULD APPROACH THE FUTURE IN UNITY BUT THE OCEAN AND THE GREATNESS OF THE DISTANCES BETWEEN THE VARIOUS ISLANDS SEPARATED THE UNCLASSIFIED

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TERRITORIES AND DIFFERENCES HAD EVOLVED. BROCHENIN NOTED THAT THE NORTHERN MARIANAS HAD ALREADY TRACED OUT A SEPARATE FUTURE AND THAT THE OTHER SIX DISTRICTS WOULD DECIDE ON THE DRAFT CONSTITUTION IN JULY. HE BELIEVED 1978 WAS A CRITICAL YEAR FOR THE TTPI AND THE TC WAS DUTY BOUND TO RESPECT THE VIEWS OF THE PEOPLE INVOLVED, BUT FRANCE HOPED THE MICRONESIANS

WOULD MAINTAIN THEIR TIES. HE NOTED WITH INTEREST THE HILO AGREEMENT AND THE NEW US POSITION THAT THERE WAS NO INCOMPATABILITY BETWEEN THE DRAFT CONSTITUTION AND THE STATUS OF FREE ASSOCIATION. HE SAID THE PRINCIPLES REQUIRED FURTHER ELABORATION AND THEREFORE HE COULD NOT COMMENT ON THEM, BUT WHEN THE FUTURE STATUS OF THE TTPI WAS CLEARLY DEFINED IT WOULD BE UP TO THE TC AND THE SC TO DRAW THE PROPER CONCLUSIONS PURSUANT TO ARITCLE 83. HE HOPED THE NECESSARY STEPS WOULD BE TAKEN FOR THE TRANSFER OF THE CAPITOL TO PONAPE. HE SAID THERE WOULD BE NO FULL INDEPENDENCE UNLESS THERE WAS SUFFICIENT REVENUE AND THAT THE ECONOMY OF THE TTPI DEPENDED TOO HEAVILY ON US SUBSIDIES. HE NOTED THAT SINCE 1974 FOREIGN INVESTMENT HAD BEEN AUTHORIZED BUT THAT THERE HAD BEEN NO SUBSTANTIAL INFLOW OF CAPITAL. HE WONDERED WHETHER IT WAS DUE TO RESTRICTIVE LEGISLATION OR DISTRUST BY POTENTIAL INVESTORS OF THE POSSIBLY UNCERTAIN FUTURE IN MICRONESIA. HE WONDERED WHETHER EVERYTHING POSSIBLE WAS BEING DONE TO DRAW THE ATTENTION OF FOREIGN INVESTORS TO THE POTENTIALS OF MICRONESIA. BROCHENIN SAID HE CONSIDERED THE EXTENSION OF THE FISHING ZONE TO 200 MILES TO BE AN IMPORTANT EVENT. HE SAID THE TTPI SHOULD BECOME SELF-SUFFICIENT, AND FELT THE PROPOSED RICE GROWING PROJECT ON PONAPE SHOULD BE QUICKLY IMPLEMENTED. HE WAS CONCERNED THAT THE UNCLASSIFIED

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IMPLEMENTATION OF THE FIVE YEAR PLAN WAS NOT GOING AHEAD AS ENVISAGED.

3. ON THE ISSUE OF WAR CLAIMS HE SAID NEW DIPLOMATIC REPRESENTATIONS BY THE US TO JAPAN SHOULD FIND A SOLUTION TO THE PROBLEM WITH RESPECT TO THE JULY REFERENDUM. HE SAID THE TC WAS RESPONSIBLE UNDER ARTICLE 76 TO ENSURE THAT THE PEOPLE COULD EXPRESS THEMSELVES FREELY, THAT THEIR POLITICAL EDUCATION WAS SUFFICIENT, THAT THEY WERE AWARE OF THE OPTIONS AVAILABLE TO THEM AND THAT THE REFERENDUM WAS FULLY DEMOCRATIC.

4. DR. ROSS-SMITH (WHO REPRESENTATIVE) REPORTED ON WHO'S ACTIVITIES IN THE TTPI AND GAVE BUDGET FIGURES FOR CONSULTANTS, FELLOWSHIPS AND PROGRAMS DESIGNED TO CORRECT THE LACK OF EXPERTISE IN HEALTH MANAGEMENT.

5. THE UK (BYATT) SAID THAT THE HILO PRINCIPLES PROVIDED A BASIS FOR THE PROPOSED AGREEMENT OR AGREEMENTS OF FREE ASSOCIATION AND THAT THE AGREEMENTS WOULD NOT BE IMPLEMENTED UNTIL TERMINATION OF THE

TRUSTEESHIP AGREEMENT (TA). HE ALSO NOTED THAT THE US HAD CONFIRMED THAT ALL OPTIONS, INCLUDING INDEPENDENCE, REMAIN OPEN TO THE PEOPLE OF MICRONESIA. THE UK WAS ENCOURAGED THAT THESE DEVELOPMENTS SUGGESTED A NEW SPIRIT OF FLEXIBILITY AND READINESS TO COMPROMISE ON THE PART OF THE ADMINISTERING AUTHORITY AND OF MICRONESIAN LEADERS OF ALL PERSUASIONS. THE UK BELIEVED THAT CONTINUED UNITY WOULD BE IN THE BEST INTERESTS OF THE MICRONESIANS AND HOPED THEY WOULD CHOOSE TO REMAIN UNITED. HOWEVER, IT WAS THE UK VIEW THAT IT WAS NOT FOR THE TC TO IMPOSE A PARTICULAR POLITICAL SOLUTION ON THE MICRONESIANS WHO HAD TO BE THE ARBITERS OF THEIR OWN FUTURE.

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6. BYATT CONTINUED THAT HE HOPED EVERY POSSIBLE PRECAUTION WOULD BE TAKEN TO PREVENT THE CORRUPTION OR INTIMIDATION OF VOTERS DURING THE JULY REFERENDUM AND CLOSE ATTENTION WOULD BE PAID TO THE SECURITY OF THE VOTING AND OF THE BALLOT BOXES IN THE INTERVAL BETWEEN POLLING AND COUNTING. HE SUGGESTED THAT, EVEN AT THIS LATE DATE, SOME IMPROVEMENTS COULD BE MADE. BYATT SAID HE HOPED THE VISITING MISSION WOULD TRY TO REARRANGE ITS SCHEDULE TO ENABLE ONE

OF THE OBSERVERS TO VISIT EBYE FOR  
REFERENDUM DAY.

7. BYATT THEN BRIEFLY CONSIDERED THE ECONOMIC  
DEVELOPMENT IN THE TTPI SINCE LAST YEAR AND ASKED THAT  
AT LEAST EQUAL PRIORITY BE GIVEN TO DEVELOPING  
PRODUCTIVE INDUSTRIES ON A SCALE PROPORTIONATE TO  
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THE CAPACITIES OF THE ISLANDS; IT WAS THE UK  
VIEW THAT THE NEED REMAINS URGENT SINCE ONLY  
SUCH DEVELOPMENT COULD BRING MICRONESIA NEARER TO REAL  
ECONOMIC SELF-SUFFICIENCY.

8. ON THE QUESTION OF WAR CLAIMS, THE UK WAS PLEASED  
TO NOTE THE PROGRESS MADE AND HOPED A FULL SOLUTION  
COULD BE FOUND BEFORE THE NEXT TC SESSION. BRIEFLY  
REFERRING TO THE PROBLEM OF DISPLACED PERSONS, HE  
NOTED THE REHABILITATION PROJECTS UNDERWAY. HE FELT  
THE PROBLEM OF UNEMPLOYED YOUTH MERITED URGENT  
STUDY. HE SAID THE PROBLEMS OF MICRONESIA WERE  
EXPERIENCED BY MANY ISLAND TERRITORIES AND HOPED THAT  
MICRONESIA WOULD FORM CLOSER CONTACTS WITH OTHER  
ISLAND COMMUNITIES IN THE SOUTH PACIFIC IN AN ATTEMPT  
TO COOPERATE WITH THEM IN FINDING SOLUTIONS TO COMMON  
PROBLEMS AND A COMMON APPROACH TO SUCH SUBJECTS AS  
DEVELOPMENT OF MARINE RESOURCES, TELECOMMUNICATIONS  
AND SHIPPING SERVICES.

9. SOVIET FIRST DEPUTY PERM REP KHARLOMOV  
MADE 30-MINUTE GENERAL DEBATE STATEMENT.  
IT COMPRISED A LENGTHY AND ACRIMONIOUS CRITICISM OF  
U.S. POLICY AND ACTIONS AS ADMINISTERING  
AUTHORITY. PARTICULAR ATTENTION WAS PAID TO THE  
RELEVANCE OF UNGA RES 1514 TO THE TTPI. THE CONTEMPLATED  
POLITICAL STATUS OF FREE ASSOCIATION WAS DESCRIBED AS A  
"THINLY DISGUISED" ATTEMPT TO PERPETUATE MICRONESIAN  
DEPENDENCE ON U.S.

10. KHARLOMOV NOTED THAT U.S. OPENING  
STATEMENT WAS OF "RECORD BREVITY" AND DID NOT DEAL  
AT ALL WITH SIGNIFICANT PROBLEMS OF TT RESULTING FROM  
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U.S. "COLONIAL POLICY". THE HILO PRINCIPLES WERE  
DISTRIBUTED LATE "CONSISTANT WITH THE GENERAL SCARCITY

OF INFORMATION"" ABOUT MICRONESIA. THE ONLY INFO IS THAT A FREE ASSOCIATION WILL BE WORKED OUT WITH, "UNFORTUNATELY", THE U.S.

11. KHLARLOMOV EXPRESSED THE APPRECIATION OF HIS DELEGATION TO THE PETITIONERS AND ESPECIALLY THE CONGRESS OF MICRONESIA FOR "BRINGING FORTH TRUE FACTS". THIS REINFORCED SOVIET VIEW THAT U.S. IS ACTING IN CONTRAVENTION OF UN CHARTER, TRUSTEESHIP AGREEMENT, AND UNGA RES 1514.

12. HE SAID U.S. INACTION IN PROMOTING THE ECONOMIC DEVELOPMENT OF MICRONESIA WAS IN THE SOVIET VIEW, A DIRECT VIOLATION OF THE GOVERNING UN DOCUMENTS. HE SAID U.S. POLICY WAS HINDERING THE MICRONESIANS FROM ACHIEVING SELF-GOVERNMENT AND INDEPENDENCE AS MANDATED BY THE CHARTER. KHLARLOMOV STATED THAT U.S. MICRONESIA POLICY WAS SOLELY DICTATED BY U.S. STRATEGIC CONCERNS. RATHER THAN CORRECTING PAST "FAULTS" INCLUDING THE CIA MATTER, THE US IS STEPPING UP ITS ATTEMPT TO KEEP THE MICRONESIANS DEPENDENT. KHLARLOMOV QUOTED EXTENSIVELY FROM NEVIN'S BOOK, "THE AMERICAN TOUCH IN MICRONESIA" TO THE EFFECT THAT U.S. POLICY IS SOLELY ONE OF AGGRANDIZING ITS MILITARY CONCERNS.

13. THE SOVIET STATEMENT CONTAINED THE

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THESIS THAT THE U.S. IS ATTEMPTING TO CONTRAVENE THE PURPOSES OF THE INTERNATIONAL TRUSTEESHIP SYSTEM BY FRAGMENTING MICRONESIA. THE NMI COVENANT AND THE CONSTITUTION IMPLEMENTED THERE IN FEBRUARY (SIC) OF THIS YEAR WERE CALLED ILLEGAL AND IN DIRECT CONTRAVENTION OF THE UN CHARTER AND THE TA. FURTHER, KHARLAMOV CITED THE RECENT DISTRICT LEGISLATURE REFERENDA IN PALAU AND THE MARSHALLS AS INCONSISTENT IN OUTCOME WITH THE POLITICAL ASPIRATIONS OF THE MAJORITY OF MICRONESIANS WHO FAVOR UNITY. QUOTING FROM COM SENATOR OLTER'S REMARKS, KHARLAMOV STRESSED THE IMPORTANCE OF MICRONESIAN UNITY.

14. THE U.S. WAS ACCUSED OF APPLYING PRESSURE TACTICS IN THE POLITICAL STATUS NEGOTIATIONS IN ORDER TO MAKE THE MICRONESIANS "YIELD TO WASHINGTON'S DEMANDS".

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THE NEGOTIATIONS ARE CONDUCTED IN SECRET WITH NO INVOLVEMENT OF ANY U.N. ORGAN. THUS, HE CONTINUED, THE HILO PRINCIPLES GAVE THE U.S. "COMPLETE AUTHORITY IN ALL MICRONESIAN SECURITY MATTERS" AND WILL ALLOW THE U.S. TO INTRUDE INTO MICRONESIAN CULTURAL AFFAIRS. BECAUSE THE U.S. IS MOTIVATED SOLELY BY ITS STRATEGIC CONCERNs, IT IS ATTEMPTING TO USE THE HILO PRINCIPLES TO PREVENT THE FSM CONSTITUTION FROM BEING APPROVED "IN CERTAIN DISTRICTS." THIS APPROACH, KHARLAMOV CONCLUDED, IS CONSISTENT WITH THE PENTAGON'S WELL KNOWN POLICY OF EXPANDING ITS POWER IN THE PACIFIC AT THE EXPENSE OF PACIFIC PEOPLES.

15. U.S. NUCLEAR TESTING ACTIVITIES IN THE 1950'S AS WELL AS THE PRESENT BIKINI ATOLL SITUATION WHERE THE PEOPLE MUST AGAIN MOVE, WERE CRITICISED HARSHLY.

16. IN THE SOCIAL AND ECONOMIC AREA, THE SOVIETS STATED THAT THE U.S. HAS DONE NOTHING TO ASSIST THE ECONOMY OR TO DEVELOP RESOURCES. THE NEVIN BOOK AND A RECENT TIME MAGAZINE ARTICLE WERE QUOTED LIBERALLY IN SUPPORT OF SOVIET CONTENTION THAT U.S. HAS "RUINED" MICRONESIA ECONOMICALLY WHILE MAKING IT A "SACRIFICIAL LAMB" TO ITS MILITARY POLICY. THE PICTURES DISTRIBUTED BY THE PALAUAN DELEGATION PROVE THIS POINT, KHARLAMOV STATED. THE U.S.

WAS ACCUSED OF FORCING A SUPERPORT ON THE PALAUANS, A PROJECT WHICH WILL PREVENT THE PEOPLE OF MICRONESIA FROM FREELY DEMANDING THEIR INDEPENDENCE BECAUSE IT WILL INCREASE THEIR ECONOMIC DEPENDENCE.

THE SOVIET POSITION IS THAT THE UNTC SHOULD DENY THE SUPERPORT PROJECT AND ACT TO ELIMINATE

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THE HIGH COMMISSIONERS POWER TO VETO COM LEGISLATION.

17. KHARLAMOV STATED HIS GOVERNMENT'S STRONG SUPPORT OF COM REQUEST THAT SC SHOULD PARTICIPATE IN THE 12 JULY FSM REFERENDUM. HE SAID THE USSR HAD SYMPATHY FOR THIS REQUEST SINCE THE REFERENDUM WILL CREATE A UNIFIED COUNTRY. AMB. YOUNG'S LETTER OF 10 MAY COMMENTING ON COM LEADERSHIP LETTER OF 16 MARCH WAS CITED AS DIRECTLY CONTRARY TO THE UN CHARTER. KHARLAMOV SAID THAT ONLY THE SC HAS THE AUTHORITY TO DEAL WITH POLITICAL STATUS AND TERMINATION ACCORDING TO ARTICLE 83 OF CHARTER. KHARLAMOV READ EXTENSIVELY FROM THE SOVIET STATEMENT OF 17 FEBRUARY. (A/33/59, S/12569 AS PREVIOUSLY REPORTED TO DEPT.)

18. CONCLUDING HIS STATEMENT, KHARLAMOV RECALLED TO THE TC'S ATTENTION THAT FREE ASSOCIATION POLITICAL STATUS WOULD ONLY "ETERNALIZE" MICRONESIAN DEPENDENCE ON THE U.S. AND, STATED THE OFFICIAL SOVIET POSITION THAT MICRONESIA SHOULD BE UNIFIED AND INDEPENDENT. AFTER ALSO QUOTING AT LENGTH FROM A PRAVDA ARTICLE, HE PLEDGED SOVIET ASSISTANCE TO THE MICRONESIAN CAUSE. YOUNG

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